

Message Text

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ACTION ARA-20

INFO OCT-01 EUR-25 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 USIA-15 ACDA-19 IO-14 EB-11 COME-00 AID-20

IGA-02 AGR-20 TRSE-00 OMB-01 CIEP-02 FRB-02 SCA-01

SR-02 ORM-03 DRC-01 /221 W
----- 089065

R 261844Z OCT 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 8341

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY LUXEMBOURG

AMEMBASSY THE HAGUE

AMEMBASSY SANTIAGO

USMISSION EC BRUSSELS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 15569

E. O. 11652: GDS

TAGS: EAID, CI, GW

SUBJECT:FRG DEVELOPMENT ASSISTANCE POLICY TOWARD CHILE

REF: STATE 207357 (NOTAL); BONN 14928 (NOTAL)

1. SUMMARY. EMBOFF DISCUSSED THE ABOVE SUBJECT WITH
MARRE, DIRECTOR OF THE OFFICE OF WESTERN LATIN
AMERICAN AFFAIRS, FOREIGN OFFICE AND TEIWES, DIRECTOR
OF THE OFFICE OF WESTERN SOUTH AMERICAN AFFAIRS IN
THE MINISTRY OF ECONOMIC COOPERATION (AID MINISTRY)
ON OCTOBER 24. BOTH MEN STATED THAT THE FRG WAS
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CONTINUING ONGOING PROGRAMS, INCLUDING SOME FOOD

AID, BUT THAT NEW AID TO CHILE WAS UNLIKELY IN THE NEAR FUTURE. END SUMMARY.

2. THE FRG INTENDS TO HONOR ITS EXISTING COMMITMENTS TO CHILE. DISBURSEMENTS ON CAPITAL ASSISTANCE PROJECTS CURRENTLY UNDERWAY WILL BE CONTINUED, THERE WILL BE NO CUTBACKS IN FUNDS OR PERSONNEL FOR ON-GOING TECHNICAL ASSISTANCE PROJECTS, AND THE DELIVERIES OF COMMODITIES UNDER THE 1971 BILATERAL FOOD AID AGREEMENT WOULD CONTINUE. IN THIS LATTER REGARD, THE 15,000 TONS OF WHEAT MENTIONED IN REFTELS ARE BEING SHIPPED TO CHILE ON OCTOBER 26 FROM ANTWERP AND IT IS EXPECTED THAT A SIMILAR GRANT WILL BE MADE UNDER THIS PROGRAM NEXT YEAR. BOTH MEN NOTED, HOWEVER, THAT DELIVERY OF THE 20,000 TONS OF WHEAT THAT ARE TO BE PROVIDED CHILE UNDER THE EEC'S GRANT FOOD AID PROGRAM IS CURRENTLY BEING DELAYED BECAUSE OF BELGIAN AND DUTCH OPPOSITION. THE GRANT TO CHILE HAD BEEN APPROVED EARLIER BY THE COUNCIL OF MINISTERS AND A GERMAN FIRM HAD WON THE BID TO SUPPLY THE WHEAT. NEITHER SOURCE WOULD SPECULATE ON WHAT THE NEXT MOVE WITHIN THE EEC WAS LIKELY TO BE.

3. THE FRG DOES NOT REPEAT NOT INTEND TO ENTER INTO ANY NEW COMMITMENTS FOR CHILE IN THE FORESEEABLE FUTURE. ANY NEW CAPITAL ASSISTANCE TO CHILE WILL BE CONTINGENT UPON A SUCCESSFUL CONCLUSION OF THE PARIS CLUB NEGOTIATIONS BEGINNING NEXT YEAR. THIS MEANS THAT THE DM 45 MILLION THAT AID MINISTRY UNDER SECRETARY MATTHOEFER HAD DISCUSSED WITH PRESIDENT ALLENDE LAST APRIL IS DEFINITELY BY THE BOARDS. ALTHOUGH NEW GRANTS OF TECHNICAL ASSISTANCE TO CHILE REMAIN A THEORETICAL POSSIBILITY, BOTH CONTACTS STATED THAT THEY DIDN'T EXPECT TO PROVIDE ANY SUCH GRANTS SOON. THE NEW CHILEAN REGIME HAS NOT REQUESTED ANY TECHNICAL ASSISTANCE, AND CONSIDERATION OF SUCH ASSISTANCE WOULD NECESSITATE A CLOSE EXAMINATION OF THE GOC'S OVERALL ECONOMIC AND DEVELOPMENTAL PROGRAM WHICH, THE FRG FEELS, IS PREMATURE AT THIS TIME. IN DISCUSSING NEW ASSISTANCE
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TO CHILE, TEIWES NOTED THAT ANY TIME THERE IS A SUDDEN AND DRASTIC CHANGE IN THE NATURE OF A GOVERNMENT, THE FRG REVIEWS ITS AID PROGRAM TO THAT COUNTRY CAREFULLY TO ENSURE THAT FRG ASSISTANCE CAN BE USED EFFECTIVELY WITHIN THE CONTEXT OF THE NEW REGIME'S ECONOMIC AND SOCIAL POLICIES. IN THIS REGARD HE NOTED THAT THERE WAS A HIATUS OF OVER A YEAR BETWEEN ALLENDE'S ELECTION AND NEW FRG COMMITMENTS TO CHILE.

4. BOTH MARRE AND TEIWES TALKED AT SOME LENGTH
ABOUT GERMAN VIEWS OF THE CURRENT SITUATION IN CHILE.
THE MAJOR CONCERN OF BOTH THE GOVERNMENT AND PUBLIC
OPINION IS APPARENT DISRESPECT FOR BASIC HUMAN RIGHTS
BY THE GOC AND MARRE STRESSED HIS BELIEF THAT THE
GOC HAS TAKEN UNNECESSARILY HARSH AND BRUTAL MEASURES
AGAINST ITS OPPOSITION. HE SAID THAT IT WOULD BE
INCONSISTENT FOR THE FRG TO DENY AID TO CHILE JUST
BECAUSE IT HAD A MILITARY REGIME WHEN A LARGE
NUMBER OF FRG AID RECIPIENTS ARE UNDER MILITARY RULE
BUT HE STRESSED THAT CHILE WAS SOMEWHAT UNIQUE IN
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THAT IT HAD A LONG HISTORY OF A DEMOCRATIC TRADITION AND THAT DIFFERENT STANDARDS APPLIED TO IT THAN TO OTHER COUNTRIES. HE SAID THAT THE FRG WAS UNDER CONSIDERABLE INTERNAL PRESSURE TO ASSIST THOSE CHILEANS WHO WERE SEEKING POLITICAL ASYLUM AND HE STATED WITHOUT PROVIDING DETAILS THAT THE EMBASSY IN SANTIAGO WAS DOING MORE IN THIS AREA THAN IS KNOWN PUBLICLY HE ALSO SAID THAT THE AD HOC WORKING GROUP ON LATIN AMERICA OF THE EC POLITICAL COMMITTEE WAS MEETING IN COPENHAGEN THIS WEEKEND AND WOULD DISCUSS THE COORDINATION OF MEMBER GOVERNMENTS' EFFORTS IN ASSISTING CHILEAN REFUGEES.
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5. EMBASSY COMMENT: GIVEN THE STRONG NEGATIVE REACTION AMONG GERMAN PUBLIC OPINION TO THE EXCESSES OF THE NEW CHILEAN REGIME, THE CONTINUATION OF ONGOING ASSISTANCE TO CHILE IS THE MOST THE FRG COULD BE EXPECTED TO DO AT THIS TIME. INDEED, THE AID MINISTRY SOURCE NOTED THAT THE DECISION ON THE 15,000 TONS OF WHEAT WAS MADE ONLY RECENTLY AND THAT THE WHEAT WOULD NOT HAVE BEEN SENT TO CHILE IF THE GOVERNMENT HAD FELT THAT A SITUATION APPROACHING CIVIL WAR EXISTED THERE. THE DECISION ON TIMING AND AMOUNT OF ANY NEW FRG ASSISTANCE TO CHILE WILL BE DEPENDENT ON BOTH THE FRG'S AND THE GERMAN PUBLIC'S PERCEPTION OF THE DEGREE TO WHICH THE GOC RESPECTS BASIC PRINCIPLES OF HUMAN RIGHTS.

6. ACTION REQUESTED: BOTH SOURCES PUT SEVERAL QUESTIONS ABOUT CURRENT US POLICY TOWARD CHILE. HOW MUCH WHEAT ARE WE SENDING TO CHILE AND UNDER WHAT TERMS? WHAT ARE OUR PLANS ON FUTURE AID TO CHILE? WHAT IS OUR THINKING ON THE PROBLEMS OF POLITICAL REFUGEES? ANSWERS TO THESE QUESTIONS AS WELL AS OTHER INFORMATION ON OUR RELATIONS WITH CHILE WOULD ASSIST US IN OUR DIALOGUE WITH THE FRG ON CHILE POLICY.
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